

Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 EA-10 ACDA-12 HA-05 DLOS-09 DOE-11
SOE-02 OES-07 SNM-05 DEAE-00 CIAE-00 DODE-00
PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01
PRS-01 SP-02 SS-15 USIA-06 AID-05 IO-13 EB-08
TRSE-00 STR-06 OMB-01 CEA-01 COME-00 AGRE-00 CU-04
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FM AMEMBASSY NEW DELHI
TO SECSTATE WASHDC 8667

S E C R E T SECTION 1 OF 2 NEW DELHI 0636

FROM THE AMBASSADOR

E.O. 11652: GDS
TAGS: PFOR, US, IN, ECRP
SUBJECT: US GOALS AND OBJECTIVES IN INDIA

REF: (A) STATE 295484 (B) STATE 291277

1. IN SUBMITTING THIS PROPOSED REVISION OF THE GOALS AND OBJECTIVE STATEMENT FOR THIS MISSION TRANSMITTED IN REF (A), WE HAVE BEEN GUIDED BY THREE CONSIDERATIONS: (1) THE INSTRUCTIONS IN REF (B) THAT THE STATEMENT SHOULD RELATE TO THE PROGRAMS AND CONCERNS OF ALL US AGENCIES HERE, TOGETHER WITH THE INDICATION THAT IT MAY ALSO INVOLVE FIELD APPLICATION OF ZERO-BASED BUDGETARY PROCEDURES; (2) THE INITIATIVES OPENED BY PRESIDENT CARTER IN HIS RECENT VISIT TO NEW DELHI; AND (3) OUR OWN SENSE THAT THE WORDING OF SOME OF THE OBJECTIVES IN REF (A) COULD BE IMPROVED.

2. THE EARLIER STATEMENT OF GOALS AND OBJECTIVES WAS CIRCULATED FOR STUDY TO THE MISSION STAFF IN MID-DECEMBER, AND THE PROPOSED REVISION WAS DETERMINED AFTER FULL DISCUSSION BY THE
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COUNTRY TEAM THIS WEEK. AS A POSTSCRIPT TO THE REVISED TEXT WE ARE INCLUDING A BRIEF RATIONALE FOR THE PRINCIPAL RECOMMENDED CHANGES.

3. BEGIN REVISED TECT.

I. GENERAL STRENGTHENING OF BILATERAL RELATIONS

- EXPAND MUTUAL CONFIDENCE THROUGH EXCHANGES OF HIGH LEVEL VISITS AND CORRESPONDENCE.
- FACILITATE AND PROMOTE CONGRESSIONAL VISITS TO INDIA.
- NEGOTIATE BILATERAL CONSULAR CONVENTION.
- REDUCE IRRITANT EFFECT OF RESTRICTIONS OF U.S. IMMIGRATION LAWS.
- ENCOURAGE EXTENSIVE AND FREQUENT BILATERAL CONSULTATIONS ON REGIONAL AND GLOBAL ISSUES OF INTEREST TO BOTH COUNTRIES.
- CONDUCT ACTIVE PROGRAM OF PUBLIC DIPLOMACY.

II. INDIAN PURSUIT OF RESPONSIBLE NUCLEAR POLICIES

- PERSUADE INDIA TO AGREE TO FULL-SCOPE SAFEGUARDS.
- ENCOURAGE THE INDIAN GOVERNMENT TO CONTINUE TO ESCHEW PNES AND TO PARTICIPATE IN A COMPREHENSIVE NUCLEAR TEST BAN WHEN THIS IS NEGOTIATED.
- ENCOURAGE INDIA TO PURSUE NUCLEAR EXPORT POLICIES PARALLEL TO THOSE OF MAJOR SUPPLIERS.
- ENCOURAGE CONTINUED INDIAN PARTICIPATION IN THE INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION PROGRAM.

III. INCREASED REGIONAL STABILITY

- ENCOURAGE AND SUPPORT THE GOVERNMENT OF INDIA IN ITS EFFORTS TO IMPROVE RELATIONS WITH NEIGHBORING COUNTRIES, INCLUDING CHINA AND IRAN.
- ENCOURAGE CONTINUATION OF EFFORTS BY INDIA AND PAKISTAN TO SETTLE THEIR DIFFERENCES BILATERALLY.

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- ENCOURAGE POLICIES WHICH WOULD LEAD TO MUTUAL RESTRAINT IN ACQUISITION OF ARMAMENTS BY INDIA AND PAKISTAN.
- SUPPORT APPROACHES WHICH WOULD ENCOURAGE CONFIDENCE BY INDIA AND PAKISTAN IN ONE ANOTHER'S PEACEFUL NUCLEAR INTENTIONS.
- ENCOURAGE FURTHER COLLABORATION BETWEEN INDIA AND NEPAL AND BETWEEN INDIA AND BANGLADESH IN THE CONTROL OF SHARED WATER RESOURCES.

IV. IMPROVEMENT IN BILATERAL COOPERATION IN GLOBAL ISSUES

- STRENGTHEN BILATERAL COOPERATION BETWEEN INDIA AND THE U.S. ON MULTILATERAL ISSUES OF PARTICULAR CONCERN TO THE U.S. IN BOTH THE POLITICAL AND ECONOMIC SPHERES, SUCH AS MTN, UNCTAD, LOS NEGOTIATIONS, ENERGY, HEALTH, AND ENVIRONMENTAL ISSUES.
- SEEK TO CAPITALIZE ON THE INDIAN GOVERNMENT'S CURRENT SUPPORT OF CIVIL AND POLITICAL RIGHTS FOR ITS CITIZENS BY SEEKING QUIET INDIAN COOPERATION WITH OUR POLICIES IN THIS RESPECT IN INTERNATIONAL FORA.
- ENCOURAGE CONTINUED INDIAN COOPERATION IN THE CONTROL OF ILLICIT INTERNATIONAL NARCOTICS TRAFFIC, BOTH THROUGH ENFORCEMENT ACTIVITIES AND IN INTERNATIONAL FORA.

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FM AMEMBASSY NEW DELHI
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S E C R E T SECTION 2 OF 2 NEW DELHI 0636

V. BETTER BALANCE IN INDIA'S SECURITY RELATIONSHIPS
--CONSISTENT WITH THE RESTRAINTS OF OUR GLOBAL AND REGIONAL
ARMS TRANSFER POLICIES, BE OPEN TO INDIAN INTEREST IN DIVER-
SIFYING ITS SOURCES FOR MILITARY SUPPLIES, INCLUDING LIMITED
DIRECT SALES.
--REDUCE SOVIET INFLUENCE BY INCREASING LEVELS OF TRAINING OF
INDIAN MILITARY PERSONNEL IN THE U.S.
--ENCOURAGE THE INDIANS TO CONTINUE TO GIVE BALANCED SUPPORT,
IN PUBLIC AS WELL AS IN PRIVATE, TO U.S.-SOVIET NEGOTIATIONS
REGARDING MUTUAL MILITARY RESTRAINT IN THE INDIAN OCEAN.

VI. ENHANCEMENT OF ECONOMIC COOPERATION
--PROMOTE THE EXPANSION AND DIVERSIFICATION OF U.S.-INDIAN
TRADE.
--ENCOURAGE THE INDIAN GOVERNMENT TO DEVELOP A MORE POSITIVE
FOREIGN INVESTMENT POLICY.
--ENCOURAGE THE INDIAN GOVERNMENT TO RESOLVE BILATERAL INVEST-
MENT, REMITTANCE AND ARBITRATION ISSUES.
--NEGOTIATE A DOUBLE TAXATION AGREEMENT.
--DEVELOP A BILATERAL ASSISTANCE RELATIONSHIP WHICH IS RE-
SPONSIVE TO INDIAN NEEDS WHILE AVOIDING UNACCEPTABLE LEVELS
OF INTRUSION.

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--ENCOURAGE NEW MULTILATERAL APPROACHES TO DEVELOPMENT ASSIS-

TANCE, INCLUDING A POSITIVE INDIAN ATTITUDE TOWARD A FEASIBILITY STUDY OF THE DEVELOPMENT AND MANAGEMENT OF THE WATER RESOURCES OF THE GANGES AND BRAHMAPUTRA RIVER BASINS.
--EXPAND COOPERATION IN THE ENERGY FIELD, PARTICULARLY IN COAL AND SOLAR ENERGY RESEARCH AND DEVELOPMENT.
--EXPAND JOINT AGRICULTURAL RESEARCH EFFORTS AND IDENTIFY JOINT AGRICULTURAL DEVELOPMENT PROJECTS WHERE RESEARCH CAN BE TESTED.

VII. ENHANCEMENT OF SCIENTIFIC AND CULTURAL COOPERATION
--EXPAND COLLABORATION IN SPACE SCIENCE AND TECHNOLOGY.
--ENCOURAGE INDIANS TO STREAMLINE THEIR COOPERATIVE SCIENTIFIC CLEARANCE PROCEDURES.
--EXPAND USG-FINANCED EDUCATIONAL AND CULTURAL ACTIVITIES, INCLUDING ACADEMIC-SCHOLARLY EXCHANGES.
--SUPPORT AND ENCOURAGE JOINT ACTIVITIES AND OTHER RELATIONSHIPS BETWEEN PRIVATE GROUPS IN BOTH COUNTRIES. END TEXT.

4. IN SECTION I (BILATERAL RELATIONS) AMELIORATION OF THE VISA PROBLEM WAS ADDED AS AN OBJECTIVE BECAUSE THIS MATTER WAS RAISED BY GOI DURING PRESIDENT CARTER'S VISIT AND PRESIDENT CARTER RESPONDED BY ASKING FOR A REPORT. IN RECOGNITION OF THE IMPORTANT CONTRIBUTION OF USIS AN OBJECTIVE IN PUBLIC DIPLOMACY HAS BEEN ADDED. NEGOTIATION OF A DOUBLE TAXATION AGREEMENT WAS SHIFTED TO THE ECONOMIC OBJECTIVES UNDER SECTION VI.

5. IN SECTION III (REGIONAL STABILITY) CHINA AND IRAN HAVE BEEN INCLUDED AMONG THE NEIGHBORING COUNTRIES WITH WHICH WE ENCOURAGE THE GOI TO IMPROVE RELATIONS. THE OBJECTIVES WITH RESPECT TO PAKISTAN HAVE BEEN REWORKED, AND AN OBJECTIVE ADDED WITH RESPECT TO INDIAN BILATERAL COOPERATION WITH BANGLA-
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DESH AND NEPAL ONONONT
JL OF SHARED WATER RESOURCES.

6. SECTION IV (BILATERAL COOPERATION ON GLOBAL ISSUES) NOW INCLUDES A NARCOTICS OBJECTIVE.

7. SECTION V HAS BEEN REWORDED SO THAT IT FOCUSES MORE DIRECTLY ON SECURITY RELATIONSHIPS. INCREASED TRAINING OF INDIAN MILITARY PERSONNEL HAS BEEN ADDED AS AN OBJECTIVE.

8. SECTION VI (ECONOMIC AND CULTURAL COOPERATION) HAS BEEN DIVIDED INTO TWO SECTIONS--ECONOMIC AND SCIENTIFIC AND CULTURAL. UNDER ECONOMIC THE BILATERAL ASSISTANCE OBJECTIVE HAS BEEN SEPARATED FROM MULTILATERAL ASSISTANCE, WHICH NOW CONTAINS SPECIFIC REFERENCE TO EASTERN WATERS. IN LIGHT OF THE PRESIDENT'S SPEECH BEFORE THE INDIAN PARLIAMENT A NEW OBJEC-

TIVE ON JOINT AGRICULTURAL RESEARCH HAS BEEN INCLUDED. CO-
OPERATION IN SPACE HAS BEEN ADDED TO THE SCIENTIFIC AND CUL-
TURAL OBJECTIVES.
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